

# The Adoption Board Annual Report

# 2009 & 2010



## Publication Information

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# Membership of the Board - 2009 & 2010

The Report covers the period 2009 and 2010. With effect from 1st November 2010 the Adoption Authority of Ireland was established to replace the existing Adoption Board.

#### Adoption Board 2009 – 31st October 2010

Geoffrey Shannon, Chairman Orlaith Traynor, Deputy Chairperson Margaret Dromey Assumpta Hogan Siobhan Keogh Tony Lynam-Loane Dr. Valerie O'Brien Fachtna Whittle

#### Adoption Authority of Ireland 1st November – 31st December 2010

Geoffrey Shannon, Chairman Helen Collins, Deputy Chairperson Ann McWilliams Corinna Carrick Siobhan Keogh Cyril McNulty Helen Greally

Chief Executive Officer: John Collins Director of Social Work: Barbara Kane-Round Director of Services: Conor Kerlin Registrar: Kiernan Gildea Principal Social Worker: Patricia Smyth Chief Executive Officer: Vacant Director of Social Work: Vacant Director of Services: Conor Kerlin Secretary to the Board: Kiernan Gildea Principal Social Worker: Vacant





# Report of An Bord Uchtála (The Adoption Board) for 2009 & 2010

To: Ms. Frances Fitzgerald, T.D. Minister for Children



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# **Chairman's Remarks**

I am pleased to present the Annual Report for the years 2009-2010.

In 2009- 2010, the Adoption Authority once again undertook and completed a demanding programme of service delivery across the full remit of services, as the narratives and statistics contained within the pages of this Report attest.

The ratification by Ireland of the Hague Convention on 1st November 2010 was the most important single development within Irish adoption since the statutory framework for intercountry adoption was introduced by the Adoption Act of 1991. The 1993 Hague Convention first and foremost places the best interests of the child at the centre of adoption. It provides for a system of cooperation to help ensure that the rights of children are protected, and to safeguard against abuses associated with improper financial gain, undue pressures on biological parents or intervention by incompetent authorities. The Convention also recognises that a child is best served within a safe and permanent family, and where this is not possible within the child's State of origin, intercountry adoption may provide the advantage of such a permanent family solution.

Convention adoptions can only occur where a child is deemed adoptable in the State of origin, and where the prospective adoptive parents have been assessed and deemed eligible and suitable to adopt within the receiving State.

Intercountry adoption carries inherent risks wherever it is carried out. The Hague Convention provides us with the best available framework for managing those risks, while recognising and enabling the important opportunities provided to some children through this activity.

In preparation for the new legislation, and reflecting the ever changing and evolving legal and social environment around adoption practice, the Authority has continued to develop and to progress a number of independent internal administrative initiatives.

Once again this year, on my own behalf and on behalf of my fellow Board members, I would like to thank all the staff members at the Adoption Board for their continued hard work, commitment and professional dedication over the course of 2009-2010.

I must also acknowledge the continued support and assistance of the Minister for Children and Youth Affairs, Barry Andrews, TD and his successor Frances Fitzgerald, TD and the staff of the Office of the Minister for Children and Youth Affairs.

Dr Geoffrey Shannon Chairman



# PART ONE — Developments in 2009 and 2010

### 1 DOMESTIC ADOPTION

#### 1.1 Trends in Domestic Adoption

On 1st November 2010, the Adoption Act 2010 was commenced and the Minister for Children and Youth Affairs, Barry Andrews, T.D., launched the Adoption Authority of Ireland (AAI) which has now replaced the former Adoption Board. Prior to the commencement of this new Act, adoption in Ireland was governed by the various Adoption Acts 1952, 1964, 1974, 1976, 1988, 1991 and 1998. These Acts were all repealed by the Adoption Act, 2010.

Under the terms of the new legislation, the initial processing of all adoption applications with effect from the 1st November 2010 is the responsibility of the HSE. During November and December of 2010 the transition of current domestic adoption files from the Adoption Authority to the relevant Regional HSE Adoption Services began on a phased and prioritised basis.

The Adoption Board made 189 Irish adoption orders from 1st January to 31st October 2010 of which a total of 94 Irish adoption orders were made in October 2010 (see Table DA2 2010). The Board made 190 Irish adoption orders in 2009 compared to 200 in 2008, a decrease of 10 on the previous year (see Table DA2 2009).

Of the 189 Irish adoption orders made in 2010, 9 Irish adoption orders were in respect of overseas children who were placed for adoption overseas, 5 of whom were from Guatemala and 4 from India. In 2009 10 Irish adoption orders were in respect of overseas children who were placed for adoption overseas, 6 from Guatemala, 1 from India and 3 from the Philippines.

The Board also made 3 Irish adoption orders during 2009 and 2 in 2010 which required the consent of the High Court under the provisions of the Adoption Act, 1988 (see paragraph 1.4 below).

#### 1.2 Family Adoptions

The Board received 124 family adoption applications in 2010 (see Table DA1 2010) and 161 in 2009 (see Table DA1 2009) compared to 224 in 2008. Most family adoption applications are made in step-parent situations usually where a natural mother has a child outside of marriage and she subsequently marries a man who is not the natural father of the child. The natural mother and her husband apply jointly to adopt the child into their marriage. In such circumstances, the natural mother gives up her sole legal rights and responsibilities in respect of her child and both she and her husband take on joint legal rights and responsibilities in respect of the child.

As noted in previous Annual Reports, it remained the view of the Adoption Board that the procedure outlined above is not always ideal in step parent situations and that some other legal means should be devised to establish the rights and responsibilities of a natural mother's husband without extinguishing the rights and responsibilities of the natural father. The new Authority is cognisant of this continuing issue and will form a view on it, taking into account other developments which may arise from the proposed Referendum on Children's Rights and policies determined by the newly established Department of Children and Youth Affairs.



#### 1.3 Natural Fathers

Prior to the Adoption Act 2010, the 1998 Adoption Act had set out the rights of the natural father and the Board's obligations in this regard. Natural fathers have a statutory right to be consulted on the adoption application and to be given the opportunity to make their views on the application known. Up until November 1st, 2010, the Board's social work services were responsible for undertaking the assessment once an adoption application had been made (in most cases, this application is made jointly by the natural mother and her husband). The social work service was also available to the natural father as part of ascertaining his views in relation to the adoption application. Quite often the majority of the natural fathers' enquiries were related to procedural and legal matters and were not indicative of opposition to the making of an adoption order.

Under the terms of the new legislation the HSE now have responsibility for the processing of all adoption applications, including providing social work services to the natural father since the 1st November 2010.

The option of an oral hearing is available to all natural fathers when notified of the adoption applications. In 2009 4 natural fathers, and in 2010 8 natural fathers, availed of the opportunity to be heard by the Board in respect of applications for domestic adoption orders relating to their children (previous years figures; - 6 in 2008, 0 in 2007, 6 in 2006, 3 in 2005, 5 in 2004, 4 in 2003 and 6 in 2002).

The Adoption Board notified 105 natural fathers in 2009 of applications for adoption orders who either did not request or failed to attend a hearing with the Board. A further 12 natural fathers were consulted by an Adoption Agency/HSE Adoption Service (see Table DA9 2009). In 2010, 110 natural fathers were notified of applications for adoption orders, and 16 natural fathers were also consulted by the Adoption Agency/HSE Adoption Service (see Table DA9 2010).

#### 1.4 Adoption Act, 1988

Prior to the enactment of the Adoption Act 2010 on the 1st November, 2010, the 1988 Adoption Act provided for the adoption of children of marriage, abandoned children, children whose eligibility for adoption could not be established, and children in long-term foster care where there had been no placement of the child for adoption at the time of reception into care of the child. In such cases, the Board processed the application to a point where it could not proceed any further and then adjourned the application pending a directive from the High Court. This provision of the 1988 Act has been replaced by Sections 53 and 54 of the Adoption Act, 2010.

During 2009, the Board made 3 adoption orders pursuant to an order of the High Court under the provisions of the Adoption Act 1988. In 2010, this figure decreased to 2.

#### 1.5 Key Developments in Domestic Adoption Standards

The commencement of the Adoption Act 2010 and the establishment of the Adoption Authority of Ireland on the 1st November 2010 coincided with the Irish ratification of the Hague Convention on the Protection of Children and Co-operation in respect of Inter-country Adoption. Prior to the commencement of this Act, adoption in Ireland was governed by the Adoption Acts 1952 to 1998. These Acts were repealed by the Adoption Act, 2010.



The Office for the Minister of Children and Youth Affairs, on behalf of the Adoption Authority, sought expressions of interest from bodies interested in becoming accredited by the Adoption Authority as registered accredited bodies under the terms of the Adoption Act 2010. Advertisements seeking expressions of interest were published in the national press on the 19th October with a deadline of 18th November 2010. The administration of accreditation is extensive in the requirement under the legislation S.I. 524 of 2010 and this process is ongoing.

The establishment of the new Authority is a key element of a complete overhaul of the adoption process in Ireland. The Authority is charged with ensuring high standings, setting guidelines for the HSE and other bodies and regulating and monitoring all adoption activities. The centre focus of all of this work will be the best interests of children.



### 2 INTERCOUNTRY ADOPTION

#### 2.1 Activity Analysis

The Board issued 391 Declarations of Eligibility and Suitability in 2009 to applicants seeking to adopt abroad and 423 in 2010 (this 2010 figure also includes Declarations of Eligibility and Suitability issued to applicants by the new Adoption Authority of Ireland after the commencement of the Adoption Act 2010 on the 1st November 2010), (Table ICA 9). A total of 394 entries were made in the Register of Foreign Adoptions in 2009 and 288 in 2010 (Table ICA 6) in respect of all relevant sections of the Adoption Act 1991. A total of four entries were made in the new Register of Intercountry Adoptions in 2010 pursuant to Section 90 of the Adoption Act 2010. (Table ICA 7)

#### 2.2 Country Specific Issues

#### Vietnam

During the course of the final months of the process of re-negotiating a bilateral agreement on inter-country adoption with Vietnam, a number of serious issues came to light in relation to the Vietnamese adoption process. These issues were reviewed in the report on inter-country adoption in Vietnam commissioned by UNICEF and the Vietnamese Ministry of Justice and carried out by International Social Services (ISS). An earlier report, published in August 2009, by the Vietnamese Ministry of Labour, Invalids and Social Affairs (MOLISA) was also reviewed and examined in this regard. The UNICEF/ISS report, which was accepted by the Vietnamese Government, proposed that Vietnam suspends inter-country adoptions for the necessary period during the year 2010 "that will enable it to ensure optimal implementation of the Hague Convention and to prepare for the entry into force of the new (Vietnamese) law on adoption in 2011". The UNICEF / ISS Report also raised serious questions regarding adoption practices in Vietnam, including reference to the following:-

- (a) inter-country adoptions from Vietnam were felt to be essentially influenced by foreign demand i.e. the availability of children who are "adoptable" abroad appeared to correspond more to the existence of foreign prospective adopters than to the actual needs of "abandoned" and orphaned children;
- (b) the circumstances under which babies become "adoptable" were described as invariably unclear and disturbing;
- (c) the inter-country adoption system was described as being grounded in a remarkably unhealthy relationship between the mediating agencies and specific residential facilities, such as orphanages; and
- (d) the Governments and central authorities of many "receiving countries" collectively at least, and individually in many instances, had not effectively committed themselves to applying the basic principles of the Hague Convention or the recommendations of the treaty's practical operation, in their dealings with Vietnam.

Having considered the contents of the two reports, the Government decided, on 13th January, 2010 to suspend indefinitely negotiations on a new bilateral inter-country adoption agreement with the Socialist Republic of Vietnam. As a result of this decision, all inter-country adoptions from Vietnam remain suspended until such time Vietnam has ratified the Hague Convention.



#### Russia

Russia has not ratified the Hague Convention and there would appear to be no immediate prospect of such ratification. In the circumstances, under the Adoption Act 2010, the provision of new Declarations of Eligibility & Suitability for adoptions from Russia from the 1st November, 2010, onwards could only be issued if a bi-lateral agreement was in place with Russia.

The Russian Government has made it clear that if ongoing adoptions are to continue in to the future, they wish to have 'bilaterals' put in place with receiving countries. The Minister wrote to the Minister of Education and Science of the Russian Federation to initiate discussions on putting in place a bilateral agreement with Russia that would provide safety around the issues of consent and the financial costs of effecting an adoption within the RF There si no bilateral agreement with the RF at this time.

It should be noted that the Adoption Act, 2010, contains a special provision at Section 63 that enables prospective adoptive parents to proceed with an adoption from a non-Hague or nonbilateral country, if <u>prior</u> to the establishment date of 1 November 2010, they had already been issued with a Declaration of Eligibility and Suitability by the former Adoption Board. This is significant in that it allows this last group of applicants to adopt from Russia if their 'Declaration' has been issued by the Adoption Board prior to commencement of the new legislation. However, the provision also requires that the Adoption Authority must be satisfied that the particular adoption is in accordance with the standards of the Hague Convention if the adoption is to be recognised here.

#### 2.3 Review of foreign jurisdictions adoption laws

Prior to the commencement of the Adoption Act 2010, in order to qualify for an entry in the Register of Foreign Adoptions, a foreign adoption had to comply wit the definition of a "*foreign*" adoption as stated in Section 1 of the Adoption Act 1991 (as amended by the Adoption Act 1998). There are five conditions to be satisfied:-

- (i) the adoption must have the consent of every person whose consent to the adoption is, under the law of the place where the adoption was effected, required to be obtained or dispensed with.
- (ii) the adoption must have substantially the same legal effect as respects the guardianship of the child in the place where it was effected as an Irish domestic adoption effected by an adoption order within Ireland.
- (iii) the law of the place where the adoption was effected must require and enquiry to be carried out, as far as is practicable, into the adopters, the child and the parents or guardians of the child.
- (iv) the adoption was effected for the purpose of promoting the interests and welfare of the child.
- (v) the adopters have not received, made or given or caused to be made or given any payment or other reward (other than any payment reasonably and properly made in connection with the making of the arrangements for the adoption) in consideration of the adoption and have not agreed to do so.

It is notable that the new Adoption Act 2010 restores the original conditions as they originally stood when the 1991 Act was passed in May 1991 and these original conditions constitute a somewhat higher standard than that which applied from 1998 up until 31st October 2010.



During 2009 and 2010, the Adoption Board reviewed the adoption laws of the following countries and found that the adoptions carried out in accordance with the laws of those countries are compatible with the definition of a 'foreign' adoption as stated in Section 1 of the Adoption Act 1991 (as amended) and may qualify for an entry in the Register of Foreign Adoptions –

- Australia- South Australia
- Denmark
- Taiwan
- USA- State of Florida
- USA- State of Kentucky
- Guyana
- Jamaica
- The Philippines
- Moldova
- Peru
- Sweden

#### 2.4 Adoption Board Hearings

During 2009 and 2010 the Board reviewed its procedures for Board hearings in circumstances where applicants for a Declaration of Eligibility and Suitability had received a negative recommendation from the HSE/Adoption Agency. The purpose of the review was to ensure that hearing procedures conform to the requirements of Article 6 of the European Convention on Human Rights. Enhanced arrangements for hearings were subsequently introduced as described below.

Where there is a negative recommendation from the HSE/Agency, the new Adoption Authority writes to the applicants advising them that they have a number of options in relation to how their application is processed:

- 1. they may indicate in writing that they wish to withdraw their application to adopt; or
- 2. they may submit a statement, by way of Affidavit, in support of their application, before the Authority makes its decision; or
- 3. the may confirm, in writing, that they are satisfied to have a decision make by the Authority on the basis of the HSE/Agency report and recommendations; or
- 4. they may advise the Authority that they wish to avail of a hearing, in which case they **must** submit a statement by way of Affidavit.

The applicants will have already received a copy of their home study report from the HSE/Adoption Agency and will be aware of the basis of the negative recommendation by the HSE/Adoption Agency.

All parties to the hearing receive copies of all the above documentation prior to the hearing. At the hearing, only matters in the HSE/Adoption Agency report and in the applicant's Affidavit can be addressed. This is to ensure fair procedure.



#### 2.5 Adoption Act 2010

The Adoption Act, 2010, was commenced on 1 November 2010. The commencement of the Act coincided with Ireland's ratification of the Hague Convention on the Protection of Children and Co-operation in Respect of Inter-country Adoption. (www.hcch.net)

The legislation, which incorporates the provisions of the Hague Convention, is designed to provide a framework to ensure that appropriate procedures have been followed and that all adoptions are effected in the best interests of the child. All future Inter-country adoption arrangements will be governed by the terms of the Adoption Act, 2010. With effect from 1st November 2010 inter-country adoptions can only be effected with other countries which have ratified the Hague Convention or with which Ireland has a bilateral agreement.

The only exception to this relates to the closed finite group of Section 63 'transitional' cases referred to within the ultimate paragraph of section 2.2.

Prior to the commencement of this Act, adoption in Ireland was governed by the Adoption Acts 1952-1998. These Acts were all repealed by the Adoption Act, 2010.

From the 1st November 2010, anyone wishing to effect an adoption from a Hague country must be satisfied that the adoption is in compliance with the rules set out in the Hague Convention. The key rules to be adhered to are:

- 1. the adoption must comply with all the terms and conditions of the Hague Convention.
- 2. the agency handling the adoption is properly accredited by the Central Authority of the sending State.
- 3. the agency can produce a valid 'Article 23' Certificate under the Convention from a competent authority of the sending State in respect of the adoption.

The Hague Convention website (<u>www.hcch.net</u>) has details of the Convention and a list of the National Central Authorities, the Accredited Bodies within member states and the Competent Authorities

In accordance with Section 72 of the Act, the Adoption Authority may enter into administrative arrangements with any contracting hague Convention Member State concerning the processing of applications for adoptions. The Adoption Authority has already approached a number of selected National Central Authorities in this regard.

### 3 INFORMATION AND TRACING SERVICES

#### 3.1 Activity Analysis

The Adoption Information and Tracing Unit (AITU) was established by the Adoption Board in November 2003. This was in recognition of the fact that information and tracing is now a significant aspect of adoption services both for adult adopted persons and for their natural families. The roles and duties of the Unit are:-

- Provision of an advice and referral service to the public e.g. advising on the procedures involved in adoption information and tracing and if required, referral to the appropriate agency for dealing with an enquiry;
- Provision of support and advice to Health Service Executive Adoption Services and accredited adoption agencies in relation to tracing and information enquiries;
- Processing of requests for the release of birth certificates to adult adopted persons;
- The management of the operation of the National Adoption Contact Preference Register;
- Dealing directly with information and tracing enquiries in cases where children were placed privately for adoption or where the records of a defunct adoption agency are now held by the Authority;
- The establishment of access to the databases of public bodies such as the General Register Office and to commercial databases to assist the Adoption Authority, Health Service Executive and accredited adoption agencies in relation to information and tracing enquiries;
- Liaising with the Department of Children and Youth Affairs, adoption support groups, accredited adoption agencies and HSE Adoption Services regarding the establishment of a National Adoption Information and Tracing Service;
- Liaising with the Department of Children and Youth Affairs on their legislation in relation to adoption information and tracing.
- Assessment of the staffing & resource implications for adoption agencies and Health Service Executive of any proposed changes in legislation and practices in this area.

#### 3.2 File Indexing/Scanning Project

The project to electronically index the Adoption Boards files commenced in March 2008 and was successfully completed in November 2008.

#### 3.3 Scanning Project

The scanning phase of the project commenced in January 2009 and was completed in early 2010. Each file was scanned and the scanned images were directly linked to the relevant electronic index entry. This means that it is now possible for any staff member to immediately find and access the contents of any domestic adoption file from their desktop PC.

The completion of these projects has led to significant improvements in the scope and efficiency of the services provided by the AITU.

#### 3.4 National Adoption Contact Preference Register

The NACPR was was launched by the Minister for Children on 30th March 2005. A review of the operation of the register from 2005 to 2007 is available by contacting <u>info@aai.ie</u>. Current statistics for the register are at Table IT2.



#### 3.5 Adoption Act 2010

Despite submissions from the Adoption Board, the HSE and various registered adoption agency practitioners, and representatives from support groups for adopted people, natural parents and adoptive parents, the Adoption Act 2010 did not address the provision of Information and Tracing services for adopted persons and their natural families, other than requiring the providers of all such services to secuer accreditation and registration under the Act.

The then Office of the Minister for Children and Youth Affairs within the Department of Health and Children felt that such a complicated and sensitive issue should be addressed in separate special legislation. It is hoped that legislation in this area will be published in 2011.

#### 3.6 Standardised Framework for the Provision of a National Information & Tracing Service

In November 2007 the Minister for Children announced the launch of a Standardised Framework for the Provision of a National Information & Tracing Service.

The Framework was a co-operative initiative of the the Adoption Board, the HSE, the registered Adoption Societies, the Council of Irish Adoption Agencies and the adoption support and stakeholder groups and very considerable time and effort was put into the process by all concerned.

The Framework provides a guideline framework to support the provision of a uniform, quality, and timely service across the country in line with international best practice. It provides guidance and advice to adoption service practitioners and sets standards for the provision of a national adoption information and tracing service.

The guidelines are currently voluntary, pending the necessary legislative changes, but the level of support and co-operation shown by all parties involved in their preparation is a clear indication of broad based service provider and service user support for the type and extent of the services proposed by the Framework.



# PART TWO — Statistical Tables

### **1. DOMESTIC ADOPTION**

DA1	Applications received for Irish Adoption Orders
DA2	Irish Adoption Orders Made
DA3	Adoption Orders Made in Respect of each Health Service Executive Areas
DA4	Adoption Orders Made in Respect of Placements by each Adoption Society & HSE Area
DA5	Structure of Adoptive Families
DA6	Age of Child at Date Adoption Order was Made
DA7	Length Of Time Between Date of Placement for Adoption and Date Adoption Order was Made
DA8	Age of child at placement for Adoption
DA9	Length of time between date of application for Order and making of Order
DA10	Information on Natural Fathers in relation to Adoption Orders Made
DA11	Age of Adopters at date of Adoption Order
DA12	Age of Natural Mother at Date of Birth of Child

DA 1 — APPLICATIONS RECEIVED FOR IRISH ADOPTION ORDERS							
NON-FAMILY APPLICATIONS	2009	2010					
APPLICATIONS RECEIVED IN RESPECT OF CHILDREN PLACED BY:							
Registered Adoption Societies (adoption placements)	6	10					
Registered Adoption Societies (foster placements)	0	0					
HSE (adoption placements)	6	0					
HSE (foster placements)	18	15					
Natural mother (within the State)*	0	0					
Persons (including the Natural mother) or authorities outside the state	4	4					
Total non-family applications	34	29					
FAMILY APPLICATIONS							
APPLICATIONS RECEIVED FROM:							
Natural mother and her husband	159	119					
Natural mother alone	0	0					
Natural father alone	0	0					
Natural father and his wife	0	0					
Grandparents	2	2					
Other relatives	0	3					
Total Family Applications	161	124					
TOTAL APPLICATIONS	195	153					

\*Private adoption placements within the State were prohibited under the terms of the Adoption Act,1998. The placements refered to here took place before that Act became law.



DA 2 — IRISH ADOPTION ORDERS MADE							
	2009	2010					
Orders made in respect of boys	90	82					
Orders made in respect of girls	100	107					
Total	190	189					
ORDERS MADE IN RESPECT OF CHILDREN PLACED BY:-							
Registered Adoption Societies (adoption placements)	9	4					
Registered Adoption Societies (foster placements)	0	2					
HSE Boards (adoption placements)	11	4					
HSE (long-term foster placements)	12	16					
Irish private placements	0	0					
Children placed by persons or authorities outside State	10	9					
Total non-family adoptions	42	35					
FAMILY ADOPTIONS							
Natural mother and her husband	140	151					
Natural mother alone	1	0					
Natural father and his wife	4	2					
Natural father alone	0	0					
Grandparents	0	1					
Other relatives	3	0					
Total family adoptions	148	154					
TOTAL	190	189					

DA 3 — ADOPTION ORDERS MADE IN RESPECT OF EACH HEALTH SERVICE EXECUTIVE AREAS											
Health Service Executives	Family Adoptions	Non-Family Adoptions	2009 Total	Family Adoptions	Non-Family Adoptions	2010 Total					
Eastern	54	16	70	48	16	64					
Midland	3	0	3	8	3	11					
Mid-Western	13	9	22	11	4	15					
North-Eastern	25	4	29	17	0	17					
North-Western	7	1	8	10	3	13					
South-Eastern	12	3	15	11	4	15					
Southern	14	8	22	29	2	31					
Western	20	1	21	20	3	23					
TOTAL	148	42	190	154	35	189					

#### 



DA 4 — ADOPTION ORDERS MADE IN RESPECT OF PLACEMENTS BY EACH ADOPTION SOCIETY & HSE AREA								
Society	2009	2010						
Cunamh	5	2						
PACT	4	2						
St Louise Adoption Society	0	0						
St.Anne's Adoption Society	0	0						
CLANN	0	0						
St.Catherine's Adoption Society	0	0						
St.Mura's Adoption Society	0	2						
Total	9	6						
Health Service Executive								
Eastern	4	8						
Midland	0	2						
Mid-Western	2	2						
North-Eastern	2	3						
North-Western	0	0						
South-Eastern	3	2						
Southern	7	1						
Western	5	2						
Total	23	20						

DA 5 — STRUCTURE OF ADOPTIVE FAMILIES										
	Family Adoptions	Non-Family Adoptions	2009 Total	Family Adoptions	Non-Family Adoptions	2010 Total				
No other children	46	15	61	39	12	51				
Natural children only	101	10	111	111	7	118				
Adopted Children only	0	13	13	0	5	5				
Natural and adopted children	1	1	2	4	5	9				
Natural Children & Foster Children	0	1	1	0	2	2				
Foster & Adopted Children	0	1	1	0	3	3				
Natural, Foster & Adopted Children	0	0	0	0	0	0				
Foster Children	0	1	1	0	1	1				
Total	148	42	190	154	35	189				



DA 6 — AGE OF CHILD AT DATE ADOPTION ORDER WAS MADE											
	Family Adoptions	Non-Family Adoptions	2009 Total	Family Adoptions	Non-Family Adoptions	2010 Total					
Under 1 Year	0	2	2	0	1	1					
Between 1 and 2 years	0	15	15	0	6	6					
Between 2 and 3 years	0	6	6	1	3	4					
Between 3 and 4 years	1	3	4	0	7	7					
Between 4 and 5 years	2	2	4	1	2	3					
Between 5 and 10 years	0	8	8	36	4	40					
Between 10 and 15 years	41	2	43	85	6	91					
Between 15 and 18 years	69	4	73	31	6	37					
Between 18 and 21 years	35	0	35	0	0	0					
TOTAL	148	42	190	154	35	189					

#### LENGTH OF TIME BETWEEN DATE OF PLACEMENT FOR ADOPTION AND DATE ADOPTION ORDER WAS MADE DA 7 -< 2 2-6 6-10 10-14 14-18 18-24 Over Over Total mths mths. mths. mths. mths. mths. 2 yrs. 5 Yrs. Cunamh PACT St.Anne's Adoption Society St. Catherine's Adoption Society CLANN St.Louise Adoption Society St.Mura's Adoption Society **Health Service Executives Private Adoption Placements** (outside State) **Private Adoption Placements** (Ireland) TOTAL < 2 2-6 6-10 10-14 14-18 18-24 **Over Over** Total mths. mths mths. mths. mths. mths. 2 yrs. 5 Yrs. Cunamh PACT St.Anne's Adoption Society St. Catherine's Adoption Society CLANN St.Louise Adoption Society St.Mura's Adoption Society **Health Service Executives** Private Adoption Placements (outside State) **Private Adoption Placements** (Ireland) TOTAL

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DA 8 — AGE OF CHILD AT PLACEMENT FOR ADOPTION										
2009	< 2 mths	2-6 mths.	6-10 mths.	10-14 mths.	14-18 mths.	18-24 mths.	Over 2 yrs.	Over 5 Yrs.	Total	
Cunamh	0	3	1	1	0	0	0	0	5	
PACT	1	1	2	0	0	0	0	0	4	
St.Anne's Adoption Society	0	0	0	0	0	0	0	0	0	
St.Catherine's Adoption Society	0	0	0	0	0	0	0	0	0	
CLANN	0	0	0	0	0	0	0	0	0	
St.Louise Adoption Society	0	0	0	0	0	0	0	0	0	
St.Mura's Adoption Society	0	0	0	0	0	0	0	0	0	
Health Service Executives	2	5	2	4	3	0	2	5	23	
Private Adoption Placements (outside State)	0	0	2	3	3	0	2	0	10	
Private Adoption Placements (Ireland)	0	0	0	0	0	0	0	0	0	
TOTAL	3	9	7	8	6	0	4	5	42	
	< 2	2-6	6-10	10-14	14-18	18-24	Over	Over		
2010	mths	mths.	mths.	mths.	mths.	mths.	2 yrs.	5 Yrs.	Total	
Cunamh										
Cunamh	0	1	1	0	0	0	0	0	2	
PACT	0	1	1	0 0	0 0	0	0 0	0	2 2	
							-			
PACT	0	1	1	0	0	0	0	0	2	
PACT St.Anne's Adoption Society	0	1	1	0	0	0	0	0	2 0	
PACT St.Anne's Adoption Society St.Catherine's Adoption Society	0 0 0	1 0 0	1 0 0	0 0 0	0 0 0	0 0 0 0	0 0 0	0 0 0	2 0 0	
PACT St.Anne's Adoption Society St.Catherine's Adoption Society CLANN	0 0 0 0	1 0 0 0	1 0 0 0	0 0 0 0	0 0 0 0	0 0 0 0	0 0 0 0	0 0 0 0	2 0 0 0	
PACT St.Anne's Adoption Society St.Catherine's Adoption Society CLANN St.Louise Adoption Society	0 0 0 0 0	1 0 0 0 0	1 0 0 0 0	0 0 0 0 0	0 0 0 0 0	0 0 0 0 0	0 0 0 0 0	0 0 0 0 0	2 0 0 0 0	
PACT St.Anne's Adoption Society St.Catherine's Adoption Society CLANN St.Louise Adoption Society St.Mura's Adoption Society	0 0 0 0 0 2	1 0 0 0 0 0	1 0 0 0 0 0	0 0 0 0 0 0	0 0 0 0 0 0	0 0 0 0 0 0	0 0 0 0 0 0	0 0 0 0 0 0	2 0 0 0 0 2	
PACT St.Anne's Adoption Society St.Catherine's Adoption Society CLANN St.Louise Adoption Society St.Mura's Adoption Society Health Service Executives Private Adoption Placements (outside	0 0 0 0 0 2 5	1 0 0 0 0 0 4	1 0 0 0 0 0 3	0 0 0 0 0 0 1	0 0 0 0 0 0 3	0 0 0 0 0 0 0	0 0 0 0 0 0 1	0 0 0 0 0 0 0 3	2 0 0 0 0 2 20	

#### DA 9 — LENGTH OF TIME BETWEEN DATE OF APPLICATION FOR ORDER AND MAKING OF ORDER

	< 6 mths	6-12 mths.	12-18 mths.	18-24 mths.	Over 2 yrs.	2009 Total	< 2 mths	6-12 mths.	12-18 mths.	18-24 mths.	Over 2 yrs.	2010 Total
Cunamh	0	4	1	0	0	5	0	2	0	0	0	2
PACT	0	2	2	0	0	4	0	1	1	0	0	2
St.Anne's Adoption Society	0	0	0	0	0	0	0	0	0	0	0	0
St. Catherine's Adoption Society	0	0	0	0	0	0	0	0	0	0	0	0
CLANN	0	0	0	0	0	0	0	0	0	0	0	0
St.Louise Adoption Society	0	0	0	0	0	0	0	0	0	0	2	2
St.Mura's Adoption Society	0	0	0	0	0	0	0	0	0	0	0	0
Health Service Executives	1	7	4	3	8	23	5	3	3	0	9	20
Private Adoption Placements (Irish)	0	0	0	0	0	0	0	0	0	0	0	0
Private Adoption Placements (outside State )	0	7	1	0	2	10	0	1	2	1	5	9
Family Adoptions	1	19	38	31	59	148	6	17	37	36	58	154
TOTAL	2	39	46	34	69	190	11	24	43	37	74	189



DA 10 — INFORMATION (	DA 10 — INFORMATION ON NATURAL FATHERS IN RELATION TO ADOPTION ORDERS MADE								
2009	No Identifying Information	Identity Known but not Notified of Application	Notified but did not Request/Atte nd Hearing	Consulted by Agency / Board	Heard by Board	Took Proceeding S	Deceased	Total	
Cunamh	2	2	1	0	0	0	0	5	
РАСТ	1	1	2	0	0	0	0	4	
St.Anne's Adoption Society	0	0	0	0	0	0	0	0	
St.Catherine's Adoption Society	0	0	0	0	0	0	0	0	
CLANN	0	0	0	0	0	0	0	0	
St.Louise Adoption Society	0	0	0	0	0	0	0	0	
St.Mura's Adoption Society	0	0	0	0	0	0	0	0	
Health Service Executives	12	3	3	2	0	0	3	23	
Private Adoption Placements (Irish)	0	0	0	0	0	0	0	0	
Private Adoption Placements (outside State )	5	5	0	0	0	0	0	10	
Family Adoptions	8	8	99	10	2	3	15	145	
TOTAL	28	19	105	12	2	3	18	187	
2010									
Cunamh	0	0	0	2	0	0	0	2	
PACT	0	1	1	0	0	0	0	2	
St.Anne's Adoption Society	0	0	0	0	0	0	0	0	
St.Catherine's Adoption Society	0	0	0	0	0	0	0	0	
CLANN	0	0	0	0	0	0	0	0	
St.Louise Adoption Society	0	0	0	0	0	0	0	0	
St.Mura's Adoption Society	1	0	0	1	0	0	0	2	
Health Service Executives	4	1	5	3	0	0	6	19	
Private Adoption Placements (Irish)	0	0	0	0	0	0	0	0	
Private Adoption Placements (outside State )	6	3	0	0	0	0	0	9	
Family Adoptions	16	13	104	10	3	3	9	158	
TOTAL	27	18	110	16	3	3	15	192	

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[	DA 11 — AGE OF	F ADOPTERS AT	DATE OF ADOPT	ION ORDER		
2009	18-30 YEARS	30-35 YEARS	35-40 YEARS	40-45 YEARS	Over45	Total
Cunamh	0	2	4	4	0	10
PACT	0	2	4	1	1	8
St.Anne's Adoption Society	0	0	0	0	0	0
St. Catherine's Adoption Society	0	0	0	0	0	0
CLANN	0	0	0	0	0	0
St.Louise Adoption Society	0	0	0	0	0	0
St.Mura's Adoption Society	0	0	0	0	0	0
Health Service Executives	0	4	11	10	20	45
Private Adoption Placements (outside State)	0	0	3	12	5	20
Private Adoption Placements (Ireland)	0	0	0	0	0	0
Family Adoptions	36	102	102	32	24	296
TOTAL	36	110	124	59	50	379
2010	18-30 YEARS	30-35 YEARS	35-40 YEARS	40-45 YEARS	Over45	Total
Cunamh	0	0	3	1	0	4
РАСТ	0	1	3	0	0	4
St.Anne's Adoption Society	0	0	0	0	0	0
St. Catherine's Adoption Society	0	0	0	0	0	0
CLANN	0	0	0	0	0	0
St.Louise Adoption Society	0	0	0	0	0	0
St.Mura's Adoption Society	0	0	0	0	4	4
Health Service Executives	0	2	4	8	27	41
Private Adoption Placements (outside State)	0	0	1	2	8	11
Private Adoption Placements (Ireland)	0	0	0	0	0	0
Family Adoptions	34	103	112	39	21	309
TOTAL	34	106	123	50	60	373



DA	12 — AGE	OF NATUR/	AL MOTHER	AT DATE OI	F BIRTH OF	CHILD		
2009	Under 16	16-18	18-21	21-25	25-30	Over 30	Not known	Total
Cunamh	0	0	0	2	1	2	0	5
PACT	0	0	0	3	0	1	0	4
St.Anne's Adoption Society	0	0	0	0	0	0	0	0
St. Catherine's Adoption Society	0	0	0	0	0	0	0	0
CLANN	0	0	0	0	0	0	0	0
St.Louise Adoption Society	0	0	0	0	0	0	0	0
St.Mura's Adoption Society	0	0	0	0	0	0	0	0
Health Boards	0	0	4	7	3	6	3	23
Private Adoption Placements (Irish)	0	0	1	1	1	0	0	3
Private Adoption Placements (outside State)	0	1	0	2	2	1	1	7
Total	0	1	5	15	7	10	4	42
2010	Under 16	16-18	18-21	21-25	25-30	Over 30	Not known	Total
Cunamh	0	0	1	1	0	0	0	2
РАСТ	0	0	0	0	1	1	0	2
St.Anne's Adoption Society	0	0	0	0	0	0	0	0
St. Catherine's Adoption Society	0	0	0	0	0	0	0	0
CLANN	0	0	0	0	0	0	0	0
			0	0	0	0	0	0
St.Louise Adoption Society	0	0	0	U	Ŭ		1 1	
St.Louise Adoption Society St.Mura's Adoption Society	0	0	0	0	0	2	0	2
		-				2 5	0	2 20
St.Mura's Adoption Society	0	0	0	0	0		-	
St.Mura's Adoption Society Health Boards Private Adoption Placements	0	0	0 8	0 3	0	5	0	20



## 2. INTERCOUNTRY ADOPTION

ICA1	Number of entries in the Register of Foreign Adoptions by Country,1991-2010, entered pursuant to Section 5 of the Adoption Act 1991
ICA2	Number of persons whose adoptions have been entered in the Register of Foreign Adoptions in 2009 & 2010 pursuant to Section 2 of the Adoption Act, 1991
ICA3	Number of persons whose adoptions have been entered in the Register of Foreign Adoptions in 2009 & 2010 pursuant to Section 3 of the Adoption Act, 1991
ICA4	Number of persons whose adoptions have been entered in the Register of Foreign Adoptions in 2009 & 2010 pursuant to Section 4 of the Adoption Act, 1991
ICA5	Number of persons adopted into Ireland whose adoptions have been entered in the Register of Foreign Adoptions from 2006 to 2010 pursuant to Section 5 of the Adoption Act, 1991
ICA6	Entries into the Register of Foreign Adoptions 1991 – 2010
ICA7	Number of persons whose adoptions have been entered in the Register of Foreign of Intercountry Adoptions in 2010 pursuant to Section 90 of the Adoption Act, 2010
ICA8	Number of Declarations of Eligibility and Suitability granted and refused by the Adoption Board under the Adoption Act, 1991
ICA9	Number of Declarations of Eligibility & Suitability to adopt and Extensions issued by year



#### ICA 1 — Total number of entries in the Register of Foreign Adoptions by Country, 1991-2010, entered pursuant to Section 5 of the Adoption Act 1991(Applicants holding a Declaration of Eligibility and Suitability)

	notating a bootaration of		
No	Country	No of Children	% of Total
1	Russia	1409	31.49
2	Romania	786	17.57
3	Vietnam	782	17.48
4	China	378	8.45
5	Ethiopia	201	4.49
6	Guatemala	176	3.93
7	Belarus	145	3.24
8	Kazakhstan	145	3.24
9	Ukraine	99	2.21
10	Thailand	99	2.21
11	Mexico	87	1.94
12	India	28	0.63
13	Colombia	18	0.4
14	Florida, USA	18	0.4
15	Brazil	17	0.38
16	Paraguay	16	0.36
17	Taiwan	14	0.31
18	Philippines	10	0.22
19	Texas, USA	10	0.22
20	Peru	6	0.13
21	Bulgaria	5	0.12
22	Cambodia	3	0.11
23	Uganda	2	0.06
24	Uzbekistan	2	0.04
25	Chile	1	0.02
26	El Salvador	1	0.02
27	Israel	1	0.02
28	Japan	1	0.02
29	Lebanon	1	0.02
30	Massachusetts, USA	1	0.02
31	Bolivia	1	0.02
32	Sri Lanka	1	0.02
33	Venezuela	1	0.02
34	Zambia	1	0.02
35	Kenya	1	0.02
36	Zimbabwe	1	0.02
37	Могоссо	1	0.02
38	Bosnia & Herzegovina	1	0.02
39	Malawi	1	0.02
40	Libya	1	0.02
41	South Africa	1	0.02
Total	ı	4474	100

\*Please note that there was no legal requirement for adoptive parents to apply to have an entry made in the Register of Foreign Adoptions before 1st November 2010. The Adoption Act 2010 provides that persons who are habitually resident in Ireland who effect an intercountry adoption abroad must register that foreign adoption with the Adoption Authority of Ireland. within three months of their return to Ireland.

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#### ICA 2 — Number of persons whose adoptions have been entered in the Register of Foreign Adoptions in 2009 & 2010 pursuant to Section 2 of the Adoption Act, 1991. (Adoptions effected in a country where the adopter(s) were domiciled at the time of the Adoption)

Y	were domiched at the time of the Adoption)						
Country	2009	2010					
Australia	5	1					
Belgium	1	2					
Canada	1	2					
China	2	0					
England	10	3					
Fiji	0	1					
Hong Kong	0	2					
India	0	1					
Jamaica	0	1					
Kenya	0	2					
Luxembourg	1	1					
Malaysia	0	1					
Moldova	0	1					
New Zealand	2	0					
Northern Ireland	1	1					
Philippines	0	1					
Poland	2	0					
South Africa	2	3					
Switzerland	0	1					
Thailand	1	0					
USA	5	10					
Wales	0	1					
Zimbabwe	0	1					
Total	33	36					

ICA 3 — Number of persons whose adoptions have been entered in the Register of Foreign Adoptions in 2009 & 2010 pursuant to Section 3 of the Adoption Act, 1991. (Adoptions effected abroad where adopter(s) were habitually resident) 2009 Country 2010 Australia 0 1 0 2 China 2 0 England 1 Ethiopia 0 Germany 0 1 0 1 Hong Kong 0 1 Thailand 9 Total 0



#### ICA 4 — Number of persons whose adoptions have been entered in the Register of Foreign Adoptions in 2009 & 2010 pursuant to Section 4 of the Adoption Act, 1991. (Adoptions effected abroad where adopter(s) were ordinarily resident)

	orumarily resident)	
Country	2009	2010
Australia	3	8
Bahamas	1	0
Brazil	0	3
Canada	2	2
Cambodia	0	1
Denmark	0	1
El Salvador	1	1
England	10	4
Ethiopia	1	3
France	1	0
Germany	2	0
Guyana	1	0
Hong Kong	2	1
Kenya	1	0
Malawi	0	2
Malaysia	3	0
Moldova	0	1
New Zealand	0	3
Northern Ireland	1	1
Scotland	3	0
Slovakia	1	0
South Africa	2	1
Spain	1	0
Uganda	1	0
USA	15	9
Vietnam	1	0
Wales	1	1
Total	54	42



#### ICA 5 — Number of persons adopted into Ireland whose adoptions have been entered in the Register of Foreign Adoptions from 2006 to 2010 pursuant to Section 5 of the Adoption Act, 1991.

		-		-	
Country	2006	2007	2008	2009	2010
Belarus	0	1	0	0	0
Cambodia	0	0	0	0	3
China	33	31	19	10	9
Colombia	0	0	1	1	0
Ethiopia	14	17	26	21	75
Florida, USA	2	2	3	4	7
Kazakhstan	15	6	4	7	1
Mexico	4	8	22	16	10
Peru	0	0	0	1	0
Romania	1	0	1	0	0
Russia	143	160	117	100	80
South Africa	0	0	1	0	0
Taiwan	1	1	0	2	1
Texas, USA	0	3	1	0	0
Thailand	6	9	11	6	2
Ukraine	11	6	9	2	2
Uzbekistan	0	0	0	1	0
Vietnam	68	130	182	136	10
Total	298	374	397	307	200

### ICA 6 — Entries into the Register of Foreign Adoptions 1991 – 2010

	1991 - 2010
Year	Number of Adoptions effected Overseas and entered into the Register of Foreign Adoptions (All Sections)
1991	58
1992	305
1993	59
1994	67
1995	90
1996	117
1997	148
1998	260
1999	284
2000	323
2001	285
2002	440
2003	487
2004	486
2005	439
2006	406
2007	436
2008	490
2009	394
2010	288
Total	5862

ICA 7 — Number of persons whose adoptions have been entered in the Register of Intercountry Adoptions in 2010 pursuant to Section 90 of the Adoption Act, 2010.

Country	2010*
Ethiopia	2
Mexico	1
USA	1
Total	4

\* Since the commencement of the Adoption Act 2010 on 1st November 2010 to 31 December 2010 only.



the Adoption Act, 1991						
Year	Number of Declarations Granted	Number of Declarations Refused				
1991	4	1				
1992	40	1				
1993	54	6				
1994	63	3				
1995	109	4				
1996	117	5				
1997	176	1				
1998	206	3				
1999	242	1				
2000	282	1				
2001	391	1				
2002	399	1				
2003	468	0				
2004	461	0				
2005	403	3				
2006	400	3				
2007	452	5				
2008	494	1				
2009	391	1				
2010	*423	1				
Total	5575	42				

ICA 8 — Number of Declarations of Eligibility and Suitability granted and refused by the Adoption Board under the Adoption Act, 1991

\* No new Declarations of Eligibility & Suitability were granted in the period 1st November 2010 to 31st December 2010 by the new Adoption Authority under section 40 of the Adoption Act 2010. This figure of 423 refers to Declaration of Eligibility & Suitability granted by the predecessor Adoption Board in the period 1st January 2010 to 31st October 2010.

ICA 9 — Number of Declarations of Eligibility & Suitability to adopt and Extensions issued by year						
Year	Declarations Granted	Extensions to Declarations Granted	Total			
2007	452	186	638			
2008	494	194	688			
2009	391	481	872			
2010	423**	427*	850			

\*includes renewal of existing valid declarations under Section 63 of the Adoption Act 2010, commenced on 1st November 2010.

\*\*No new Declarations of Eligibility & Suitability were granted in the period 1st November 2010 to 31st December 2010 by the new Adoption Authority under section 40 of the Adoption Act 2010. This figure of 423 refers to Declaration of Eligibility & Suitability granted by the predecessor Adoption Board in the period 1st January 2010 to 31st October 2010.



## 3. INFORMATION AND TRACING

IT1	Written Adoption Information and Tracing Enquiries
IT2	NACPR Registrations ands Matches

IT1 — Written Adoption Information and Tracing Enquiries					
Information & Tracing Statistics					
Applications for Release of Birth Certificate					
Approved	29				
Refused	6				
Deferred	3				
Awaiting report from Placement Agency	29				
Withdrawn or Discontinued	3				
Total	70				
Enquiries by Adopted Persons for Contact with Natural Paren	nt				
General tracing enquiry	59				
Referred to Placement Agency for an active trace	51				
Request for information from file	19				
Request for medical information	6				
Adoptee tracing sibling	22				
Request to update information on file	4				
Other	33				
Total	194				
Enquiries by Natural Family for Contact with Adopted Person	1				
Request for information from file	19				
Natural Mother tracing Adopted Person					
Natural Father tracing Adopted Person	13				
Sibling/ Half Sibling tracing Adopted Person	41				
Relative of Natural Mother/ Father tracing Adopted Person					
Other	10				
Total	202				
Enquiries where applicant was not adopted under Irish Law	,				
Enquiries received					
Total					



IT1 — Written Adoption Information and Tracing Enquiries (continued)						
Information & Tracing Statistics	2010					
Enquiries by Agen						
Practice Issues	13					
Search for records	88					
Information From File	167					
Agency details request						
Sibling's trace	23					
Other	56					
Total	380					
Tracing enquiries sent to adoptioninfo e-mail						
Tracing enquiries sent by e-mail						
Total	277					
Searches at the General Register Office/Tracesmar						
Searches at the General Register Office	202					
Searches on Tracesmart (UK online tracing service)						
Total	238					
Complaints received by the Board						
Complaints received						
Total						
Total General Enquiries received by I & T in 2010						

IT2 — NACPR Registrations ands Matches												
National Adoption Contact Preference Register	2005	2006	2007	2008	2009	2010	Total	%				
No. of Adoptees registering	3601	750	430	539	514	394	6228	70%				
No. of Relatives registering	1459	296	219	333	232	178	2717	30%				
Total NACPR applications	5060	1046	649	872	746	572	8945					
NACPR Matches	2005	2006	2007	2008	2009	2010	Total					
No. of matches generated	100	140	57	77	81	27	482					

NACPR launched on 30th March 2005 Percentage figures are rounded

